23 September 1961

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State Dept. review completed

TOP SECRET

23 September 1961

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\*USSR-Berlin: The position Khrushchev outlined in his statements on Germany and Berlin to Belgian Foreign Minister Spaak was more flexible than any he has adopted since he intensified the Berlin crisis after the Vienna meeting with President Kennedy. According to Spaak's report to the NATO council, the Soviet premier contended that he understood Western views on Germany and Berlin and had no desire to impose the Soviet position that a treaty should be signed with both German states. Khrushchev said he was prepared for what he called a "compromise"—the signing of two treaties which would contain some common clauses, including recognition of present German frontiers, an accord on Berlin, and some provision for subsequent study by the two Germanys of formulas for unification.

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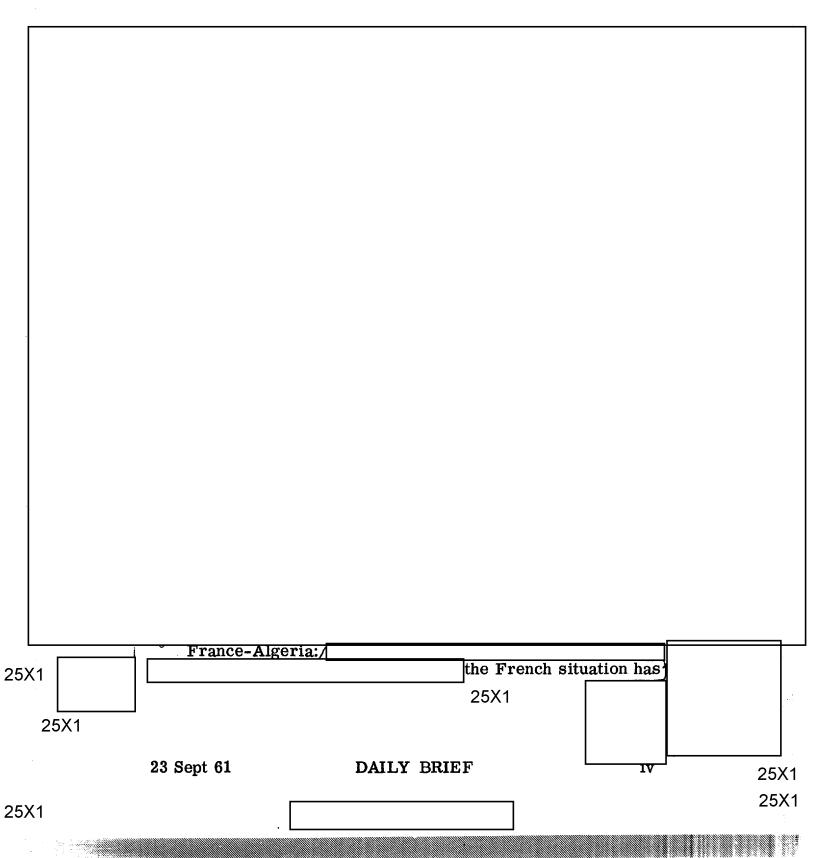
Khrushchev ruled out any discussion of the status of East Berlin. He also maintained that the West must reach an agreement with East Germany over access arrangements, but said at the same time that "Berlin was not too important." He said that the USSR would guarantee East German execution of any agreement on Berlin, and added that the four powers could work out a Berlin agreement prior to negotiations on the peace treaty. He made it clear that such a four-power agreement would then be incorporated in both peace treaties, or in a separate East German peace treaty concluded by the bloc alone. He claimed that in this way Moscow would guarantee

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25X1	the East German r As to timing, and mentioned no f drawn out" discuss Khrushchev's ity of "compromis the Western allian tions as early as p Khrushchev's 16 Se day, maintained th "any time, any pla	Khrushchev indicated no sense inal date, provided there were	of urgency e no "long,  the possibil- those within nal negotia- general line, ased yester- negotiations empted to	25X1
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	deteriorated to the point where "it is difficult to see Gaulle can get things back in hand."	e how De	
25X1 25X1	Senior military officers in France have reported there is open liaison between the Secret Army	y Organiza-	
25X1_	tion (OAS), led by ex-General Salan in Algeria, and on active duty. One general toldit would take to four months to bring a majority of officers into a ticipation with the OAS. Other recent reports, some dly from however, indicate that the izational effort in metropolitan France is proceeding and cast doubt on the OAS' ability to seize power ever Gaulle were to die or otherwise be removed.  The OAS in Algeria called on 21 September for limited demonstrations by European settlers, intending in a half-day general strike on 2 October.	officers e Salan three 2 ctive par- ne purport- OAS organ- g slowly en if De a series of ded to cul-	5X1
25X1	(Backup, Page 3)		
	South Vietnam: Another reported Viet Cong att September resulting in the capture of a Civil Guard about 200 miles north of Saigon attests to the streng Communist guerrillas in widely scattered areas of S nam. This action is the third major Viet Cong oper the north of Saigon this month. The attacks may be in part to keep government forces off balance and to tention from the southern provinces where South Vietnamy sweeps in recent months have caused heavy V losses.  The intensity of Viet Cong activity in the northern	outpost gth of the South Viet- cation to intended o divert at- etnamese iet Cong	
	lands area also lends credence to South Vietnamese stepped-up Communist infiltration from North Vietnamese Laos. A recently captured Viet Cong agent told government interrogators he was part of a 250-man force infiltration June after transiting Laos and Cambodia.	claims of nam via vernment	
	5 25X1	1	
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USSR-Japan: After two years of intermittent negotiations between Moscow and Tokyo, final talks are to begin soon for the sale by Japan of 32-inch steel pipe for the 2,700-mile crude oil pipeline from Irkutsk to the port of Nakhodka in the Soviet Far East. The construction of this pipeline will have strategic and military significance. Including the associated pipeline equipment, the deal reportedly involves some \$250,000,000 and olc. will be financed by five-year Japanese credits. According to the Japanese commercial counselor in Moscow, the Japanese estimate that imports of Soviet crude oil over a three-year period will be sufficient to repay the credits. This would require a sharp rise in Soviet oil exports to Japan. This year Japan is to receive about 1,700,000 tons of Soviet petroleum-about 5 percent of its total oil imports--but Moscow has been 25X1 urging the Japanese to take up to 10,000,000 tons a year. 25X1 UAR: The Nasir regime has taken stringent security measures throughout Syria, apparently to deal with the crisis sparked by Vice President Sarraj's attempted resignation. Armored cars have been patrolling the streets of Syria's major cities during the past week, and all security forces appear to have been alerted. Although the regime apparently has the situation under control, some antiregime move by Sarraj supporters or other Syrian dissidents could still occur. Nasir met with Sarraj in Cairo on 21 September, but as yet there is no indication of a settlement of their differences. 25X1 European Common Market: The ministerial council of the Common Market (EEC), is scheduled to meet in Brussels on 25-26 September in an effort to clear the way for early opening 25X1 of negotiations on Britain's application for membership in the EEC. Although more than a month has elapsed since London's application was submitted, the six present members are still divided on procedures for negotiating with the British. EEC President Hallstein believes that all the Common Market countries welcome "with varying degrees of enthusiasm" 23 Sept 61 DAILY BRIEF vi 25X1

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25X1	however, that Lon pean political unio	itain's membership. He red don has yet accepted the EE n. Page 6) 25X1		25X1
25X1	tember conversati that he views his as a temporary ro months." He said for command posit ficers he describe implied that he is chez for the top m	old Sanchez, presently chie	Il general, affirmed hest military post rethan "a few more younger officers retiring older ofthe past." Ramfis ernando A. San-	No
25X1	Ramfis admitted the motions but said the officers. When as were to resign now but that there probabilities elements of the control of the con	close companion of Ramfis nat some officers resent Samere is great respect for his ked what would happen in the Ramfis replied that he could be a "scramble of the military."  Lickup, Page 8)	nchez rapid pro- m among younger ne military if he ould only speculate,	25X1
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## Khrushchev's Conversation With Foreign Minister Spaak

Khrushchev's main aim in his talk with Spaak was to convince the Belgian leader that formal negotiations by the four powers could lead to a compromise solution which would protect the Western position in Berlin but allow the Soviet Union a free hand to proceed with a peace treaty with East Germany. Although the idea of two peace treaties—to be concluded by the Western powers with Bonn and by the bloc with East Germany—was included in the aide—memoire given to President Kennedy in Vienna, and repeated in the Soviet note of 3 August, Khrushchev's explanation of the link between a separate settlement on Berlin and the conclusion of a peace treaty is a new aspect.

Khrushchev's offer of a separate four-power agreement on Berlin and a Soviet guarantee of East German performance in executing access controls is clearly designed to overcome Western objections to a unilateral turnover of controls by maintaining a semblance of the status quo. This alternative, however, would be consistent with Khrushchev's demand that the status of Berlin be "normalized" and with his refusal to reconfirm the validity of Western occupation rights. He probably feels that incorporation in an East German treaty of a four-power agreement and a guarantee on access would reduce the risks of concluding a separate peace treaty with East Germany and would constitute at least tacit Western consent to a separate treaty. This approach would also allow the bloc unilaterally to declare West Berlin a free city, but permit the West to interpret the agreement as an endorsement of the existing status; Khrushchev seemed to imply that this would be the case.

Khrushchev's interest in convincing Spaak that a negotiated settlement is possible was also evident in his statement that the USSR would be willing to negotiate on a zone of limited or controlled armaments in Europe. This line is calculated to appeal to Spaak and other European leaders who have long held

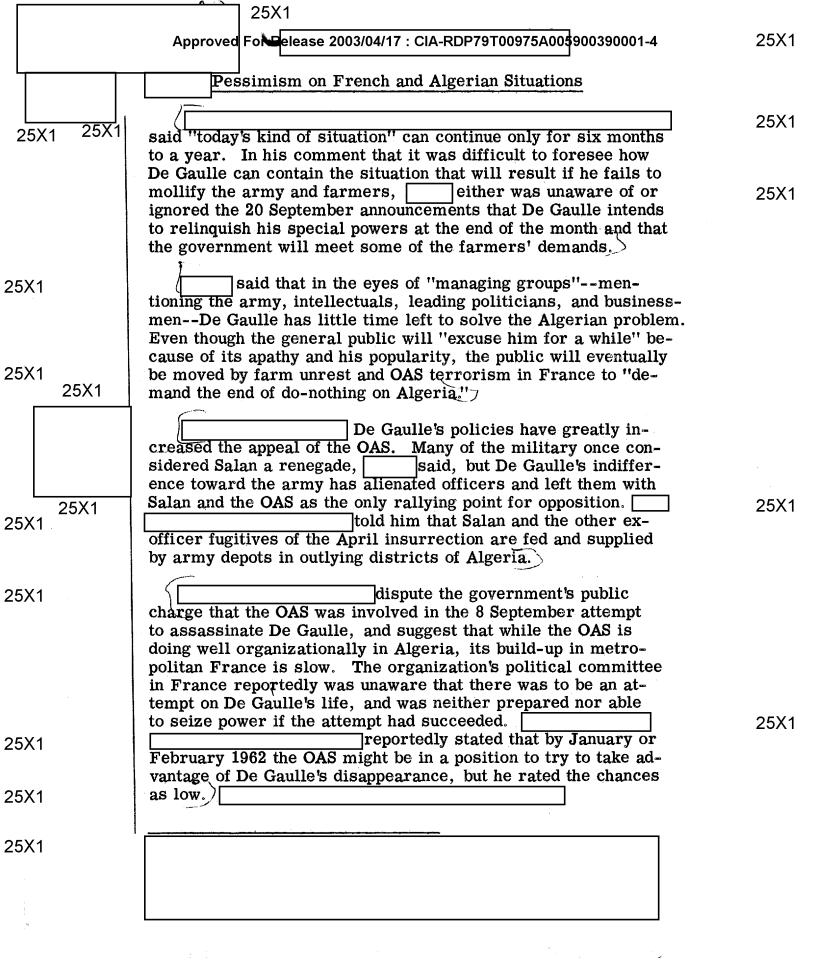
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	that a security arrangement in Central Europe should be taken up in connection with the German question.	
25X1	The more conciliatory line taken by Khrushchev, together	
	with the increasing emphasis on negotiations at the summit re- flected in the letters to the participants in the Belgrade confer- ence, suggests a concerted Soviet effort to stimulate pressure among neutrals and within NATO for an early formal four-power	
	conference. Khrushchev apparently sought to meet Western opposition to negotiating under a threat or ultimatum by play-	
	ing down any specific deadline and stressing only that the talks should not be protracted.	25X
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#### Soviet Purchase of Japanese Steel Pipe

The purchase from Japan should give a considerable boost to the Soviet pipeline-construction program. The plan calls for a 40-percent increase in 1961, but the pipeline program has not achieved its goal in any of the last six years. The Irkutsk-Nakhodka crude oil pipeline will be an extension of the one now under construction between the Urals-Volga oil fields, in the western portion of the USSR, and Irkutsk. Completion of this line, planned for 1961, has been delayed, primarily because of cold weather. If construction schedules are maintained, it is unlikely that the Irkutsk-Nakhodka section, to be built with Japanese equipment, will be finished in less than five years, despite the Japanese commercial counselor's statement that 1964 is the anticipated date for completion.

The Irkutsk-Nakhodka pipeline will require approximately 1,000,000 tons of steel pipe, all of which presumably will be provided by Japan. This quantity of pipe amounts to more than 10 percent of total Soviet requirements for large-diameter steel pipe during the Seven-Year Plan. Unknown quantities of associated pipeline equipment are also involved in the negotiations.

The amount of crude oil Japan is to import as a result of this deal is unknown. The line reportedly will have an initial capacity of about 10,000,000 tons a year, much of which will be available for sale to Japan. Soviet crude oil, which Tokyo began importing in 1958, enjoys a slight competitive advantage in Japan over that from other sources. This advantage would be enhanced by the pipeline system. The Japanese,

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have noted that local oil firms handling Soviet imports are still selling to US military forces and consequently have concluded that there no longer is any risk involved in handling Soviet oil.

Tokyo's other new source of oil, the Japanese-owned Arabian Oil Company (AOC) operating in the Persian Gulf, began shipments to Japan early this year and already is filling

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slightly more than 4 percent of Japan's needs. By 1963, AOC may be providing 25 percent of Japan's oil requirements.

Although Japan's expanding needs for petroleum—the increase for 1961 is estimated at 21 percent—assure continued large sales by US and British firms, Soviet and AOC oil almost certainly will take a larger share of the total market.

The USSR has been suggesting that Siberian development offers a rich market for Japan, and the pipeline-for-oil transaction is likely to intensify Japanese interest in trade with the USSR. Soviet-Japanese trade has risen from \$21,600,000 in 1957 to \$149,600,000 in 1960, although it still constitutes only 1.7 percent of Japan's total trade.

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## UK - Common Market Negotiations

The EEC treaty provides merely that the terms of accession shall be the subject of negotiation between the applicant and the member states, and no provision is made either for a single Community spokesman or for participation by its permanent executive—the EEC Commission, of which Hallstein is president. The EEC countries thus face a major tactical problem in deciding how to concert their positions, subsequently speak with one voice to the British, and avoid being played off against each other.

None of the EEC countries is willing, in view of the major national interests involved, to permit the Commission to conduct the negotiations itself, but with the exception of France they are willing to take advantage of its expertise in developing their common positions. They also favor the appointment of an EEC chief delegate who would chair the talks with London. Belgian Foreign Minister Spaak is still the most frequently mentioned candidate for this post; if he is unavailable or is vetoed by France, Italy is expected to nominate EEC President Hallstein, who would have Bonn's support.

The French position remains equivocal.

Paris is seeking a procedure whereby the EEC members would have a single spokesman on points on which they agree, but otherwise would speak for themselves. Accordingly, France has opposed any major role for the Commission, favored a rotating chairmanship, and even opposed Brussels—the seat of the Common Market—as the negotiating site.

This procedural position is in keeping with the enigmatic attitude of Paris toward Britain's prospective membership, despite De Gaulle's public statements welcoming Britain to the EEC. In recent weeks, British officials have seemed increasingly optimistic that France would raise no "unnecessary"

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25X1	obstacles" to Britain's entry, but the procedures Paris has proposed apparently reflect France's fears that its EEC partners may be willing to make that entry "too easy."  French officials have recently alluded to the abortive negotiations in 1958 on a European Free Trade Area (FTA) and charged that the procedures then prevailing subjected France to undue pressures	25X1
25X1	and placed the onus on Paris when the talks collapsed.	
25X1	Hallstein has recently met with high French officials and, despite their opposition to his participation in the forthcoming talks, evidently shares their concern that Britain's accession could involve major risks for the EEC. In noting recently that a "constructive" outcome depended on Britain's acceptance of the goal of European political union—which he doubted London had—Hallstein also alluded to the FTA experience, stressed the importance of a strong community as a means of tying Germany to the West, and warned against the replacement of the EEC with a loose preferential trading system from which "outsiders would suffer."	25X1
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### Trujillo Discusses Future Dominican Military Command

General Ramfis Trujillo told the consul general that only duty to the country and obligation to his friends in the military and his family have kept him in office this long. He finds his position difficult because, while he believes support for President Balaguer is "the only way out," elements in the military and in his family have not liked "the way things are going." He described the military as still restless and, as an illustration, said that after the violence of 12 September he had had to restrain certain officers who had wanted to "take firm action" -presumably seizure of the government. Ramfis said he thought the program he plans to implement prior to his departure would take a few months, after which he could resign and return to his "neglected private affairs."

Although General Fernando Sanchez is generally credited with higher than average intelligence, he would not be a popular choice to succeed Ramfis in the country's top military post--except among the young air force officers with whom he is identified. Opposition leaders have reported that Sanchez participated in executions of dissidents prior to the dictator's death, and he is widely regarded as a Ramfis protegé whose assumption of the top military job would signify no change. Opposition leaders have mentioned several high-ranking officers who would be acceptable to them, but most of these have been removed from active duty by Ramfis and are probably in the category of the "older officers" whom Ramfis evidently intends

Resentment in the army and navy over the privileged position of the air force is another factor working against Sanchez. Ramfis' long-time favoritism toward the air force is reflected in the fact that the air force has the country's only effective mobile combat team--a sizable ground unit stationed at San Isidro Air

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to purge before installing Sanchez.

	Base some eight miles northeast of the capital, where Ramfis and Sanchez have spent most of their time since last June.
25X1 	Sanchez is probably not basically anti-US, and the hostility he displayed to the US prior to the dictator's death was probably a reflection of Ramfis' own attitude at that time. Sanchez attended the US Command and General Staff School in 1957-58.
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#### Approved For Release 2003/04/17: CIA-RDP79T00975A005900390001-4 THE PRESIDENT The Vice President Executive Offices of the White House Special Counsel to the President Military Representative of the President The Special Assistant for National Security Affairs The Scientific Adviser to the President The Director of the Budget The Director, Office of Civil and Defense Mobilization The Director, National Aeronautics and Space Administration Chairman, Foreign Intelligence Advisory Board The Department of State The Secretary of State The Under Secretary of State The Director, International Cooperation Administration The Deputy Under Secretary of State for Political Affairs The Deputy Under Secretary of State for Administration The Counselor and Chairman of the Policy Planning Council The Director of Intelligence and Research The Treasury Department The Secretary of the Treasury The Under Secretary of the Treasury The Department of Defense The Secretary of Defense The Deputy Secretary of Defense The Secretary of the Army The Secretary of the Navy The Secretary of the Air Force The Assistant Secretary of Defense (International Security Affairs) The Assistant to Secretary of Defense (Special Operations) The Chairman, The Joint Chiefs of Staff Chief of Naval Operations, United States Navy Chief of Staff, United States Air Force Chief of Staff, United States Army Commandant, United States Marine Corps U.S. Rep., Military Committee and Standing Group, NATO Supreme Allied Commander, Europe Commander in Chief, Pacific The Director, The Joint Staff The Director for Intelligence, The Joint Staff The Assistant Chief of Staff for Intelligence, Department of Army The Director of Naval Intelligence, Department of Navy The Assistant Chief of Staff, Intelligence, Department of the Air Force

The Department of Justice
The Attorney General

The Federal Bureau of Investigation

The Director

The Atomic Energy Commission

The Chairman

The National Security Agency

The Director

The United States Information Agency

The Director

The National Indications Center

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